



THE REPUBLIC OF UGANDA

**INSPECTORATE OF GOVERNMENT POLICY
STATEMENT PRESENTATION
TO
THE PARLIAMENTARY AND LEGAL AFFAIRS
COMMITTEE OF PARLIAMENT**

VOTE 103

FY 2016/17

By

**Irene Mulyagonja Kakooza
Inspector General of Government**

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**THE HONORABLE CHAIRPERSON AND HON. MEMBERS,
PARLIAMENTARY AND LEGAL AFFAIRS COMMITTEE**

1. Introduction:

The Inspectorate of Government (IG), Vote 103 is an office provided for by Chapters 13 and 14 of the Constitution of the Republic of Uganda. The IG is also governed by the Inspectorate of Government Act of 2002 which spells out its functions, responsibilities and jurisdiction.

The mandate of the IG as stipulated under Article 225 of the Constitution is to promote and foster strict adherence to the rule of law and principles of natural justice in administration, to eliminate and foster the elimination of corruption, abuse of authority and of public office, to promote fair, efficient and good governance in public offices, to supervise the enforcement of the Leadership Code Act, to investigate any act, omission, advice, decision or recommendation by a public officer or any other authority to which this article applies, taken, made, given or done in exercise of administrative functions, and to stimulate public awareness about the values of constitutionalism in general.

The Vision of the Inspectorate of Government is ***“Good governance, with an ethical and corruption free society”*** and its Mission is ***“to promote good governance through enhancing accountability and transparency and enforcement of the rule of law and administrative justice in public office”***.

The IG Strategic Plan focuses on five strategic objectives indicated below:

- i. Improve efficiency and effectiveness in preventing, detecting and eliminating corruption;

- ii. Leverage the ombudsman role to embed adherence to the rule of law, efficiency, natural justice and good governance in public administration;
- iii. Strengthen the enforcement of the Leadership Code of Conduct;
- iv. Strengthen Organizational Capacity to build an efficient Performance Driven culture;
- v. Enhance public awareness about IG and strengthen strategic partnerships.

2. IG Achievements in FY 2015/16 (July - December 2015)

a. Financial Performance

The approved Budget of the Inspectorate for FY 2015/16 was UGX 40.02 Billion, comprising UGX 35.58 Billion for Recurrent Expenditure and UGX 4.44 Billion, for Development Expenditure and taxes of UGX 0.210 Billion. By first half of the financial year (December 2015), a total of UGX 20.19 Billion was released for Recurrent Expenditure of which UGX 8.88 Billion was for Wage and UGX11.31 Billion for Non-Wage. On the other hand, UGX1.50 Billion was released as development as indicated in the table below:

Table highlighting Cumulative Release Expenditure (UGX Billion) IG Budget less tax

Budget Item	Approved Budget	Released by end of Dec	Spent by end of Dec	% Budget Released	% Budget Spent	% Releases Spent
Wage	17.763	8.882	8.766	50.0%	49.4%	98.7%
Non-Wage	17.816	11.308	9.175	63.5%	51.5%	81.1%
GoU	2.931	0.754	0.236	25.7%	8.0%	31.3%

External Financing	1.301	0.705	0.705	54.2%	54.2%	100.0%
Total	39.811	21.649	18.882	48.4%	40.8%	77.8%

a.

Physical Performance

In line with the above approved estimates and work plans for the Financial Year 2015/16, the following achievements were registered by December 2015:

- i. The Inspectorate of Government registered 1,249 complaints of which 518 were registered at the Head Office and 699 at the Regional Offices across the country.
- ii. The IG investigated and concluded 1,435 (79.7%) corruption complaints out of the annual target of 1800. Of these, 272 were investigated in Ministries, Departments and Agencies, 1,020 in Local Governments, 129 were Ombudsman in nature (maladministration and administrative injustices) and 14 concerning implementation of Government projects such as NUSAFII, USMID and UPPET. A total of 4,792 investigations were reported to be ongoing of which 300 were ongoing investigations in MDAs and 4,492 in Local Governments.
- iii. Arising from the investigations, UGX. 185,165,409/= was recovered from MDAs and Local Governments and 31 arrests were made.
- iv. Concluded prosecution of 36 (72%) corruption cases out of the annual planned target of 50 and 101 cases are ongoing in courts of law (Court of appeal 32, High Court 2 and Magistrate Courts 67). The above prosecutions resulted into 28 Convictions (a conviction rate of 77.8%), 6 Acquittals and 2 cases were withdrawn. Under civil litigation, 9 Judicial Review cases were concluded out of the planned

12. From the concluded Judicial Reviews indicated above, the IG obtained 6 Judgments in its favor and 3 cases were withdrawn.

- v. The IG supported 10 (50%) partnerships/institutions out of the annual plan of 20. These partnerships/ institutions were supported to organize events to create public awareness on the evils of corruption and enlist support in the fight against corruption.
- vi. Conducted 8 sensitization programmes out of the planned 15 for district leaders and other members of the community in the NUSAF 2 project areas. The purpose of the sensitization programmes was to educate citizens and inform them of various government projects on the goals; expected benefits and implementation strategy in order maximize value to the intended beneficiaries. The IG further developed and disseminated 1 set of IEC materials out of the planned 4 to facilitate the sensitization programmes.
- vii. Concluded verification of declarations of 20 (40%) leaders out of the planned 50 and 26 verifications are ongoing at various stages. The findings indicate that 18 leaders' declarations were satisfactory and 2 leaders had inconsistencies in their declarations. The two who had issues with their declarations were cautioned.
- viii. Concluded 4 (20%) of the planned investigations into breaches of the Leadership Code and 27 investigations are ongoing.
- ix. Under the Ombudsman mandate, the IG concluded 121 (80.7%) Ombudsman investigations out of the planned 150; all (8) planned systemic investigations were completed and 1 system study into the Operations of the Board of Directors of Uganda Printing Publishing Corporation was concluded.
- x. Carried out inspection of 99 government projects as follows: PRDP 82, NUSAF II 13, USMID 3 and UPPET 1. Arising from the

inspection exercise, 24 investigations were initiated and 14 of them concluded.

- xi. Concluded the recruitment 8 technical officers and 8 support staff for Regional Offices. This recruitment is in line with the IG policy of strengthening Regional Offices.

3. Inspectorate of Government Annual and three months work plans and outcome, the objectives, outputs, targets and performance indicators of the work plans and outcomes.

The format for the annual work plan was developed by Ministry of Finance Planning and Economic Development and is embedded in the Output Budgeting Tool (OBT). While preparing this Policy Statement the IG used the tool and generated standardized annual and quarterly work plans which were submitted in the main document. The table below provides a summary of outcomes, objectives, and targets generated by the tool.

Anticipated Outcome	Strategic Objectives	Indicators	Annual Target	Quarterly Targets			
				Q1	Q2	Q3	Q4
Reduced corruption in Public Sector.	To improve efficiency and effectiveness in preventing, detecting and eliminating corruption	1. Indicators for MDAs					
		a. % of corruption complaints investigated and completed.	85%	25%	20%	20%	20%
		b. Number of projects inspected/monitored.	200	50	50	50	50
		c. % of backlog cases completed.	70%	20%	20%	15%	15%
		2. Indicators for Regional Offices.					
		a. % of corruption complaints investigated and completed.	90%	25%	25%	20%	20%
b. % of IG Recommendations followed-up.	80%	20%	20%	20%	20%		

Anticipated Outcome	Strategic Objectives	Indicators	Annual Target	Quarterly Targets			
				Q1	Q2	Q3	Q4
		c. % of funds recovered from MDALGs as recommended during investigations. d. Special Investigation Unit Established. 3. Prosecution and Civil Litigation. a. Number of corruption cases prosecuted and completed. b. Number of judicial review cases concluded.	50%	15%	15%	10%	10%
			1	1	0	0	0
			50	12	12	13	13
			12	3	3	3	3
Improved governance and administration in public office	To leverage the ombudsman role to embed adherence to the rule of law, efficiency, natural justice and good governance in public administration	a. Number of Ombudsman complaints concluded. b. Number of systemic investigations conducted. c. Number of policy and system studies completed.	150	40	40	35	35
			8	2	2	2	2
			4	1	1	1	1
Improved professional and ethical conduct of leaders in line with the Leadership Code of Conduct	To Strengthen the enforcement of the Leadership Code of Conduct	a. Compliance rate for leaders required to file declaration forms. b. Number of leader's declarations verified. c. Number of leaders investigated for breach of Leadership Code of Conduct.	100%	100%	100%	100%	100%
			50	13	13	12	12
			20	5	5	5	5
Enhance public awareness about IG and strengthen strategic	To increase efficiency and effectiveness in execution of the IG mandate.	a. Number of sensitization programmes conducted. b. Number of partnerships and institutions supported. c. Number of IEC materials	15	4	4	4	3
			20	5	5	5	5

Anticipated Outcome	Strategic Objectives	Indicators	Annual Target	Quarterly Targets			
				Q1	Q2	Q3	Q4
partnerships.		developed and disseminated.	4 Sets	1	1	1	1
Increased efficiency and effectiveness in execution of the IG mandate.	To strengthen Organizational Capacity to build an efficient Performance Driven culture	a. Number of staff trained.	200	50	50	50	50
		b. Number of staff recruited.	50		50		
		c. Number of staff who have acquired specialized skills.	30	15		15	

4. The Annual Procurement Plan for FY 2016/17

The format for the Annual Procurement was as well developed by the Ministry of Finance Planning and Economic Development and mainstreamed in the Output Budgeting Tool. The detailed IG Annual Procurement for FY 2016/17 is therefore contained in the Policy Statement document submitted to the Parliament. However, the in FY 2016/17 the IG proposed to undertake the following procurements.

- a. Procure one station wagon for the Deputy Inspector General of Government.
- b. Procure assorted furniture and fittings.
- c. Procure computers and accessories.
- d. Procure assorted stationery.
- e. Contract firms to conduct trainings, and develop targeted policies.
- f. Procure provision of services and supplies.
- g. Procure contractor to construct IG Office building

5. The IG Annual Recruitment Plan

In the forth coming FY 2016/17 the Inspectorate of Government proposed to recruit 38 personnel in the category of Inspectorate Officers and support staff (*for details refer to attachment 1*). The estimated cost of recruitment is UGX 3 Billion with UGX. 2.1 Billion being Wage and UGX 0.9 Billion Non-Wage. However, the IG was not allocated funds for

recruitment and it has included this under the un-funded priorities in the Policy Statement.

6. Statement of the actions taken by Inspectorate of Government to implement recommendations of parliament in respect to the report of the Auditor General of the preceding financial year.

Section 13(15)(e) of the Public Finance and Management Act 2015, requires votes in the Policy Statement to report on the actions taken to implement the recommendations of Parliament in respect to the report of the Auditor General of the preceding financial year.

In the preceding year, the report of the Auditor General had no recommendations of Parliament in respect to the Inspectorate of Government. This therefore implies that the IG had no recommendations to act on.

7. Cash Flow Projections of the Inspectorate of Government

In the FY 2016/17, the IG projects its cash requirements as follows: First Quarter UGX 8.5 Billion (21.7% of the annual Budget), Second Quarter UGX 13.5 Billion (34.2%), Third Quarter UGX. 8.5 Billion (21.7%) and Forth Quarter UGX. 8.9 Billion (22.5%). For further details see performance form A1.3 (Draft Quarterly Work plan for 2016/17) attached.

8. Certificate issued by the Ministry responsible for Finance in consultation with the Equal Opportunities Commission;

- a. Certifying that the Policy statement is gender and equity responsive.*
- b. Specifying measures taken to equalize opportunities for men, women, persons with disabilities and other marginalized groups.*

Ministry of Finance Planning and Economic Development in consultation with Equal Opportunities Commission issued a

certificate and it was presented to Parliament together with the national budget for FY 16/17.

9. Vehicle Utilization Report

The Inspectorate of Government has a fleet of 101 vehicles, 70.3% (71) are deployed at the head office and 29.7% (30) are in the 16 Regional Offices. Among the above stated fleet, 73% of the vehicles are over 5 years old. For further information refer to the attachment 2 on IG vehicle utilization.

10. Assets Register

The Inspectorate of Government has assorted assets located at the Head office and the 16 Regional offices. Details of these are in the Assets Summary document attached 3.

11. Conclusion

Over the years, Uganda has made significant achievement in the fight against corruption. It has established comprehensive legal, administrative and institutional framework to fight corruption. In spite of these, corruption has continued to be a major concern for the people of Uganda and the various stakeholders. Corruption is a major obstacle to the enforcement of laws and to the development of modern societies. Eliminating and combating this vice therefore requires shared efforts of all parties including the public and private sector. In FY 2016/17 the IG has proposed measures to investigate and prosecute cases of corruption, enforce the leadership Code of Conduct, investigate cases of maladministration and injustices and create public awareness.

However, our capacity to fight corruption is constrained by the inadequate human, financial and other resources. The existing strength of technical staff does not match the growing workload arising from the number of corruption cases reported. Furthermore, there are inadequate skills among staff in addition to the need to purchase specialized equipment to facilitate forensic and computer aided investigations.

Despite the above challenges, the Inspectorate of Government is committed to ensuring that corruption is fought at all levels of government which is in line with our broad mandate of promoting good governance. I wish to point out that the fight against corruption cannot be solely achieved by the IG without the contribution of other stakeholders. We commend government for the efforts made over the past years to increase funding to the IG. We are also grateful to all our Development Partners and Agencies that have come to our aid to supplement Government resources to enable us fight corruption, administrative injustices and enforcement of the Leadership Code Act. The Inspectorate is especially grateful to the Danish International Development Agency (DANIDA), DFID and GIZ for their continued support to its operations. The IG is also grateful to the World Bank for the support towards monitoring strategic development programmes (NUSAF, UPPET & PRDP).

Finally, we register our sincere appreciation to all Honorable Members of Parliament and in particular, the Members of the Sessional Committee on Legal and Parliamentary Affairs for their continued support and good working relationship with the IG. I am hopeful that with your support, the Inspectorate will be provided with sufficient funding to function effectively.

